

# Westminster City Council Supplementary Public Consultation

October 2020

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City of Westminster

### CycloPlay and Carlton Gate dog area public consultations

The initial ActiveWestminster CycloPlay and Carlton Gate dog area public consultations was open for 4 weeks (9am 14 June to midnight 13 July 2020). Both consultations were published through notice boards, via posters containing a digital QR code, social media (Instagram, Facebook and Twitter), email and the ActiveWestminster website. The initial **CycloPlay public consultation** recorded 177 responses with 98% of all responses using Paddington Recreation Ground and 82% of responses being from Westminster residents. The consultation identified that the proposed development of CycloPlay Area at Paddington Recreation Ground is favourable, with 75% of all responses identifying support for the proposal. The **Carlton Gate dog area public consultation** recorded 47 responses with 74% of responses currently using Carlton Gate dog area. 83% of all responses were in favour of the proposed Carlton Gate dog area development.

#### Online supplementary consultation

A supplementary consultation was undertaken and was open for a total of 4 weeks (12pm 28 September to 12pm 26 October) replicating the process used during the first public consultations. The supplementary consultation included a series of questions directly related to both the CycloPlay and Carlton Gate dog area public consultations. The consultation included demographic information.

#### Marketing and distribution

The first public consultation reports were published via the ActiveWestminster website [news page](#) which included the following links: [CycloPlay facility](#) and [Carlton Gate dog area](#) report. Links were included in the supplementary public consultation introduction. The supplementary public consultation was published on notice boards via posters containing a digital QR code, social media (Instagram, Facebook and Twitter), email and the ActiveWestminster website including a button for readers to click through to complete the digital consultation.

#### Completion overview

90 responses were recorded: 79 (88%) of respondents were Westminster residents, 9 (10%) regular visitors and 2 (2%) were local business owners/ organisations / campaign group representatives. Demographic information: 86% of respondents were aged 25-45, 68% were female, 33% male and 2% prefer not to say. (see appendix for full demographics). 14 (16%) of respondents had participated in the CycloPlay consultation only, 7 (8%) participated in the Carlton Gate dog area consultation only, 9 (10%) participated in both CycloPlay and Carlton Gate dog area public consultations and 60 (67%) of all supplementary consultations were from people who had not participated in the first consultation.

### Findings

The supplementary public consultation provided further insight into public views and need in relation to both proposals for the CycloPlay facility and 'BarkPark' at Carlton Gate and was undertaken to supplement the individual CycloPlay and Carlton Gate dog area public consultations undertaken in June.

A high proportion of the supplementary public consultation response was from dog owners and/or those who regularly use the dog areas at Paddington Recreation Ground (60%).

The supplementary public consultation found clear differences when comparing findings from the initial public consultation in feedback that reduced public enjoyment of Paddington Recreation Ground. Notably, in the supplementary consultation, dogs reducing enjoyment reported 72% no reduction in enjoyment (previously 40% reduced enjoyment) and bikes in the park (previously 13% reduces enjoyment) divided equally between reduces enjoyment (34%) and no reduction in enjoyment (34%).

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Overall, there is a 65% in favour response for the proposals for a CycloPlay facility (combined initial and supplementary public consultations - CycloPlay) and an 82% in favour response for the 'Bark Park' at Carlton Gate (combined initial and supplementary public consultations – 'Bark Park' at Carlton Gate). From those in favour, many of the additional public recommended features and provisions across each area were popular and should be considered in the design/management of the proposed areas.

In summary, both the CycloPlay and 'Bark Park' at Carlton Gate have reported favourable response by both non-dog and dog owners/users of the current dog areas. However, it is clear that dog owners and users of the existing dog areas are passionate to ensure space remains for dog exercise, play and socialisation at Paddington Recreation Ground. The recommendation from the supplementary consultation is to acknowledge concerns and consideration should be given to re-providing the Morshead dog area of the same size to ensure two dog areas remain within Paddington Recreation Ground.

## Paddington Recreation Ground

The initial public consultation identified feedback on Paddington Recreation Ground that reduced public enjoyment of the area. 48% of respondents in the first CycloPlay public consultation provided written feedback:

- **40% of feedback identified dogs reducing enjoyment**
- **26% of feedback identified anti-social behaviour**
- **19% of feedback identified accessibility**
- **13% of feedback identified bikes**
- Additional themes included reference to **public toilets, limited staff presence, large numbers in the park and construction works**

The supplementary public consultation asked respondents to rank each of the main barriers to enjoyment against a scale of reduced enjoyment, limited reduction in enjoyment felt, no reduction in enjoyment and not applicable. In contrast to the initial CycloPlay public consultation, dogs in the park reported the highest percentage for ‘no reduction in enjoyment’ across each of the potential barriers, whilst anti-social behaviour (54%) and bikes in the park (43%) reported the highest reduction in enjoyment. It is interesting to note that the supplementary consultation reported 60% of total responses reported to regularly using the current dog area provision at Paddington Recreation Ground.

**Table 1: Percentage reported barriers to enjoyment in Paddington Recreation Ground by enjoyment level**

	Reduces enjoyment	Limited reduction in enjoyment felt	No reduction in enjoyment	Not applicable
Dogs in the park	13%	11%	72%	3%
Safety of areas available	16%	20%	56%	9%
Anti-social behaviour	54%	24%	14%	7%
Accessibility of areas	22%	16%	50%	12%
Bikes in the park	34%	30%	34%	1%

## CycloPlay

In total, 255 responses were recorded across the initial and supplementary public consultations relating to the proposed CycloPlay facility at Paddington Recreation Ground. The first consultation recorded 177 responses and the supplementary public consultation (CycloPlay section) recorded 78 responses, 43 of those who reported using dog areas participated in the CycloPlay section of the consultation. The supplementary consultation reported a 10-response difference between not in favour and in favour responses, as such there is not an overwhelming majority. In combining responses from both consultations (see table 2), there is a 65% in favour response, 9% undecided and 27% not in favour of the proposed CycloPlay facility.

**Table 2: Total no., percentage (raw data) by in favour response for the CycloPlay and Supplementary public consultation**

	Total no.	In favour	Undecided	Not in favour
CycloPlay public consultation	177	75% (133)	11% (19)	14% (25)
Supplementary public consultation - CycloPlay	78	41% (32)	4% (3)	55% (43)
<b>Overall</b>	<b>255</b>	<b>65% (165)</b>	<b>9% (22)</b>	<b>27% (68)</b>

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Responses were also analysed by first time participation in either the CycloPlay public consultation or supplementary consultation (see table 3). Overall response replicated trends seen overall - 66% in favour response, 9% undecided and 25% not in favour.

**Table 3:** Total no., percentage (raw data) by in favour response for the CycloPlay and Supplementary public consultation first time responses

	Total no.	In favour	Undecided	Not in favour
CycloPlay public consultation	177	75% (133)	11% (19)	14% (25)
Supplementary public consultation – CycloPlay (did not complete first time)	53	34% (18)	6% (3)	60% (32)
<b>Overall – single completions</b>	<b>230</b>	<b>66% (151)</b>	<b>10% (22)</b>	<b>25% (57)</b>

### CycloPlay review of public recommended features and provisions

Respondents of the supplementary public consultation were asked to respond to a series of public recommended features identified through the first CycloPlay public consultation. Each of the features listed below were reported against a scale of 'include, don't include, not sure'. Due to the high percentage of response to the CycloPlay by dog owners and/or those who regularly use the dog areas at Paddington Recreation Ground (60%), data is presented through overall response, those in favour/unsure and those not in favour.

**Table 4:** Supplementary consultation percentage response to public recommended features by overall and in favour response

Public recommended features	Overall			In favour/unsure			Not in favour		
	Include	Not sure	Don't include	Include	Not sure	Don't include	Include	Not sure	Don't include
Bike maintenance station – bike checking/repair and safety	41%	13%	46%	71%	20%	9%	16%	7%	78%
Bike parking – including Santander docking station	40%	14%	46%	63%	17%	20%	21%	12%	67%
Beginner cycling space – clearly defined and protected area for learners	41%	10%	49%	87%	11%	-	2%	9%	88%
Bicycle hire available	19%	27%	54%	34%	46%	20%	7%	12%	81%
Instruction available – Written explanations for road rules and signs	40%	13%	47%	86%	7%	6%	2%	16%	81%
Instruction available – Cycling instructor/ Bikeability instructor	28%	22%	50%	60%	29%	11%	2%	16%	81%

**Table 5:** Supplementary consultation percentage response to public recommended provisions by overall and in favour response

Public recommended provisions	Overall	In favour/ unsure	Not in favour
Age restrictions in place for certain parts of the facility to allow younger children to enjoy safely	32%	63%	7%
Area's specifically for older children to use without worry of young children around	26%	57%	-
Separate areas for very small children/toddlers to learn	27%	60%	-
Adult only times	4%	6%	2%
Teenager only times	9%	17%	2%
Child only times	13%	26%	2%
Specific time for people with special needs	17%	31%	5%
Supporting all age groups to use all areas of the facility	18%	40%	-
Ability to book for functions e.g. birthday parties	9%	20%	-
None	44%	3%	77%
Other	6%	-	12%

31 open feedback comments were provided following public review of features and provisions. A portion of feedback related to the potential for anti-social behaviour to increase in addition to need for increased maintenance in addition to the size of the proposed facility:

*“The park has many wonderful features already; I think adding a cycle play area is too much for the size of the park. Cyclists should be allowed to cycle on existing paths, but with strict rules of riding slowly to share path with pedestrians. Another idea is to increase path width to create two lanes”.*

Further, 52% of all comments on the CycloPlay area were not directly linked to features and provision but referred to the dog park including the location and specifically the need for dog areas to remain within Paddington Recreation Ground.

### ‘Bark Park’ at Carlton Gate

In total, 115 responses were recorded across the initial and supplementary public consultations relating to the proposals for the ‘Bark Park’ at Carlton Gate at Paddington Recreation Ground. The initial consultation recorded 47 responses and the supplementary public consultation (‘Bark Park’ at Carlton Gate section) recorded 68 responses. Average use of the dog area for the respondents (or their household): 46% daily, 21% 2-3 times per week, 13% occasionally (less than 2 times per week), 21% never. Those that used the dog areas at Paddington Recreation Ground included: 38% reported to using both dog areas, 37% using only Morshead Gate dog area and 25% of all dog area respondents reported to using neither dog area.

The supplementary consultation reported a 10-response difference between not in favour and in favour responses, as such there is not an overwhelming majority. In combining responses from both consultations (see table 6), overall there is an 82% in favour response, 12% undecided and 15% not in favour of the proposed ‘Bark Park’ at Carlton Gate.

**Table 6:** Supplementary consultation percentage response to public recommended provisions by overall and in favour response

	Total no.	In favour	Undecided	Not in favour
Carlton Gate dog area public consultation	46	83% (39)	4% (2)	13% (6)
Supplementary public consultation – ‘Bark Park’ at Carlton Gate	68	75% (51)	16% (11)	15% (10)
<b>Overall</b>	<b>110</b>	<b>82% (90)</b>	<b>12% (13)</b>	<b>15% (16)</b>

Whilst 82% of all respondents identified favour towards the development of the ‘Bark Park’ at Carlton Gate, feedback identified mixed responses, with some responses in favour in developing the dog area at Carlton Gate:

*“I’m in favour of reducing an enclosed dog area to just one, so long as it is well maintained and as inviting as the other areas.”*

*“Encourage all dogs to use this area rather than main rec ground which has dogs foul on it”*

Though others highlighted concerns for the location of the dog area at Carlton Gate and limited maintenance of the current areas:

*“The Carlton Gate bark park is surrounded by a car park which makes it an unsafe location for dogs...”*

*“Both dog areas are underutilised at the moment because they have not been maintained. There is almost no grass left and in winter both dog parks turn into mud pits. I do support investment in the Carlton Gate dog park, but not as an excuse for getting rid of the larger dog park. The small dog park is not even big enough to throw a tennis ball...”*

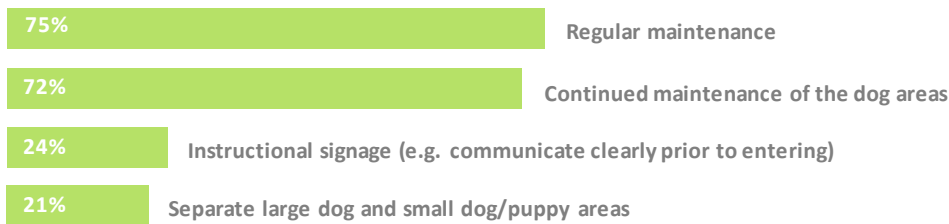
**Dog area features and provisions**

The initial Carlton Gate dog area public consultation identified additional public recommended features within the dog area. This identified each of the 7 public recommended features listed below against a scale of ‘include, don’t include, unsure and not applicable’. Rank order for inclusion by % in favour (order dependent on all response, followed by daily use etc.). All features identified below reported the highest response to include the feature (above 50%) in the ‘Bark Park’ at Carlton Gate dog area. A dog wash area wash area reported varied response with 40% include, 32% unsure and 28% don’t include.

*‘Bark Park’ at Carlton Gate public recommended feature*



### 'Bark Park' at Carlton Gate public recommended provisions



Additional themes included reporting lower percentage included 10% - **bookable/private time slots (different types of dogs, socializing, classes, activity days)**, 12% **other**, 4% **none**.

## Summary

The supplementary consultation has provided further insight to additional features identified by the public to support inclusivity, engagement and safety across both the CycloPlay and 'Bark Park' at Carlton Gate dog area. Overall, there is a 65% in favour response for the proposed CycloPlay facility at Paddington Recreation Ground and an 82% in favour response for the proposal for the 'Bark Park' at Carlton Gate. A high proportion of the supplementary public consultation CycloPlay response was from dog owners and/or those who regularly use the dog areas at Paddington Recreation Ground. From those in favour, many of the additional public recommended features and provisions across each area were popular and should be considered in the design/management of the proposed areas.

## Recommendations

Based on findings identified throughout the report the proposals for the CycloPlay facility is in favour. both the CycloPlay and 'Bark Park' at Carlton Gate have reported favourable response by both non-dog and dog owners/users of the current dog areas. It is clear that dog owners and users of the existing dog areas are passionate to ensure space remains for dog exercise, play and socialisation at Paddington Recreation Ground. The recommendation from the supplementary consultation is to acknowledge concerns by dog owners and users of both the existing Morshead and Carlton Gate dog areas and consideration should be given to re-providing the Morshead dog area of the same size with Paddington Recreation Ground to maintain use of two dog areas.



**Appendix**


**Table 7: Percentage (raw data) full survey response demographic**

	All survey response	Uses Paddington Recreation Ground		
		CycloPlay	Bark Park	Both
<b>Gender</b>				
Male	33% (30)	38% (1)	33% (4)	32% (18)
Female	58% (52)	52% (11)	67% (8)	58% (33)
Prefer not to say and other	10% (8)	10% (9)	--	11% (6)
<b>Age</b>				
11-15	--	--	--	--
16-24	2% (2)	5% (1)	--	2% (1)
24-34	23% (23)	19% (4)	42% (5)	21% (12)
35-44	32% (29)	38% (8)	42% (5)	28% (16)
45-54	21% (19)	19% (4)	8% (1)	25% (14)
55-64	10% (9)	5% (1)	--	14% (8)
65-74	7% (6)	5% (1)	8% (1)	7% (4)
75+	1% (1)	--	--	2% (1)
Prefer not to say	3% (3)	10% (2)	--	2% (1)
<b>Employment status</b>				
Full-time employment	52% (47)	67% (14)	42% (5)	49% (28)
Part-time employment	2% (2)	10% (2)	--	--
Self-employed	23% (21)	14% (3)	33% (4)	25% (14)
Student	1% (1)	--	--	2% (1)
Home carer	2% (2)	--	8% (1)	2% (1)
Unemployed	2% (2)	--	8% (1)	2% (1)
Retired	8% (7)	--	8% (1)	11% (6)
Prefer not to say	9% (8)	10% (2)	--	11% (6)
<b>Long term illness, health problem, physical and/or mental health condition or disability</b>				
Yes – self	2% (2)	5% (1)	--	2% (1)
Yes – a dependent	4% (4)	--	8% (1)	5% (3)
Mental health issue	17% (1)	--	--	25% (1)
Learning disability	17% (1)	--	--	25% (1)
Immune disease	17% (1)	--	--	25% (1)
Prefer not to say	33% (2)	--	--	25% (1)
Any other impairment	17% (1)	100% (1)	--	--
No	93% (84)	95% (20)	92% (11)	93% (53)
<b>Dependent children under the age of 18</b>				
None	58% (52)	23% (5)	92% (11)	63% (36)
1 child	13% (12)	23% (5)	--	12% (7)
2 children	22% (20)	48% (10)	8% (1)	16% (9)
3 children	7% (6)	5% (1)	--	9% (5)
4 children	--	--	--	--
5+ children	--	--	--	--
<b>Ethnicity</b>				
White	71% (64)	76% (16)	75% (9)	68% (39)
Black/African/Caribbean/Black British	3% (3)	10% (2)	--	2% (1)
Mixed/Multiple ethnic groups	6% (5)	--	17% (2)	5% (3)
Asian/Asian British	1% (1)	--	8% (1)	--
Other Ethnic Group	2% (2)	--	--	4% (2)
Prefer not to answer	17% (15)	14% (3)	--	21% (12)



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